

# **Don't Suspend Me!**

**Second Edition**

*This book is dedicated to all students at a crossroads in their educational career and/or life, where the path they take will be determined by the decisions educators and administrators make—who either support by teaching behavior or reject by using traditional exclusionary methods. May this book help educators return a student to their correct path where they will have the opportunities to reach their dreams because they were supported behaviorally.*

# **Don't Suspend Me!**

## *An Alternative Discipline Toolkit*

### **Second Edition**

**Jessica Djabrayan Hannigan**  
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Printed in the United States of America

*Library of Congress Cataloging-in-Publication Data*

Names: Djabrayan Hannigan, Jessica, author. | Hannigan, John E., author.

Title: Don't suspend me! : an alternative discipline toolkit / Jessica Djabrayan Hannigan, John E. Hannigan.

Description: Second edition. | Thousand Oaks, California : Corwin, [2022] | Includes bibliographical references and index.

Identifiers: LCCN 2022004729 | ISBN 9781071870143 (paperback) | ISBN 9781071870150 (epub) | ISBN 9781071870136 (epub) | ISBN 9781071870129 (pdf)

Subjects: LCSH: Rewards and punishments in education. | School discipline. | Problem children—Behavior modification.

Classification: LCC LB3025 .D53 2022 | DDC 371.5—dc23  
LC record available at <https://lcn.loc.gov/2022004729>

This book is printed on acid-free paper.

22 23 24 25 26 10 9 8 7 6 5 4 3 2 1

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# Preface

THE SCHOOL SYSTEM WILL SUPPORT ALL STUDENTS WITH . . .  
OUR SCHOOL EXISTS TO PROVIDE ALL STUDENTS A . . .  
. . . WHERE THE CHILD COMES FIRST.

**Y**ou can probably finish the rest of these school or district mission or vision statements, but can you finish them while confidently including the importance of the social-emotional needs of *all* students? To advocate for *all* students when using discipline in an alternative fashion, these commonly used mission or vision statements need to include, “. . . the social-emotional learning of a student is valued as importantly as any academic subject taught in school.” Most mission and vision statements say we support *all* students, but do our actions reflect it when it comes to student behavior? Can we support equity for all students and focus on the social-emotional development of a student while using punitive, exclusionary practices as the only means of teaching behavior? Additionally, there is disproportionality in discipline for students of color when compared to their white counterparts for similar behavior incidents in schools. For there to be equity in school discipline, a belief system is needed that allows educators to advocate for individualized responses to student behavior rather than a one-size-fits-all approach.

We understand the challenge of looking at behavior in the ways described in this book. This book is not based on theory; it is written by practitioners for practitioners and is based on our experiences in changing behavior by using alternatives. The at-risk behavior students on your campus are at a crossroads that will define the direction of their lives. Therefore, the need for innovative methods for addressing discipline is now. Misconceptions arise when the term *alternative discipline* is mentioned; some think of alternative discipline as an excuse to dismiss poor behavior. This is not what is meant by alternative discipline. To help clarify, you need to know what alternative discipline is not.

**Alternative discipline is not** stopping the suspension of students in order to meet a school or district behavior data quota.

*It is using other means of discipline to help students learn from their behaviors rather than sending them home as the first response.*

**Alternative discipline is not** ignoring the stakeholders who have been affected by the student's behavior.

*It is working with the stakeholders to help restore what has been damaged and work together to help the student change their behavior.*

**Alternative discipline is not** assigning the same discipline for every student without knowing the reason for the misbehavior.

*It is taking the time to learn about what triggered the behavior in the first place.*

**Alternative discipline is not** a school that does not have effective behavior systems (foundation) in place to support responding to discipline in this fashion.

*It is how discipline is handled in a school that has systems of behavioral supports in place for school-wide, targeted/at-risk groups, and individualized students (special education and general education).*

**Alternative discipline is not** assigned without consistent implementation and follow-through.

*It is a method of delivery that requires the administrator and stakeholders to work together and ensure all components of the alternative discipline are put into place and implemented with fidelity.*

**Alternative discipline is not** easy to do.

*It is time intensive and requires a belief system in the leader(s) of the school and/or district to create a culture that supports working with students in this fashion.*

This book is written to encourage educators to look at discipline from a unique lens. Issues with discipline and challenging behaviors in school tend to provoke negative feelings from educators. We want to help educators take a minute to reflect on what makes discipline frustrating and difficult for stakeholders and feel comfortable with approaching discipline in the way we are suggesting. In order to do so, a school system needs to have a healthy functioning behavioral/social-emotional system designed to respond to the behavioral needs of *all* students. Approaching discipline by only using the traditional approach of suspension is not working for *all* students. Therefore, we challenge educators to be aware of the misconceptions of alternative discipline and really own the words designed to frame a school's or district's identity and culture.

# Acknowledgments

**W**e wish to personally thank all schools and districts across the nation we have trained to utilize alternative discipline methods. Also, to all of our supervisors, mentors, professors, colleagues, students, friends, and family who have allowed us to innovate and shared in our passion for what we believe in. This would not have been possible without all of you.

To the Djabrayan and Hannigan families, we thank you for your endless love, support, and encouragement. A special thank-you to our parents, Bedros and Dzovinar Djabrayan and Mike and Sky Hannigan, for your help and relentless support during this process.

To our amazing children, John John, Riley, and Rowan, thank you for all your love and support and for always being our number one fans. Through this book, we hope to model for you what it means to set high goals and never give up.

Our appreciation goes to the team at Corwin for recognizing this is a comprehensive and innovative method of addressing and supporting student behaviors. Thank you for giving us the platform to share our voice and help students.

To all who read this book, we thank you for truly doing what is best for *all* students.



# About the Authors



**Dr. Jessica Djabrayan Hannigan** is an assistant professor in the Educational Leadership Department at California State University, Fresno. She works with schools and districts throughout the nation on designing and implementing effective behavior systems. Her expertise includes Response to Intervention (RTI) Behavior, Multi-Tiered System of Supports (MTSS), Positive Behavior Interventions and Supports (PBIS), Social and Emotional Learning (SEL), and more. The combination of her special education and student support services background, school and district-level administration, and higher education research

experiences has allowed her to develop inclusive research-based best practices around systemic implementation of behavior initiatives throughout the nation. She is the coauthor of the following educational books: *The PBIS Tier One Handbook*, *The PBIS Tier Two Handbook*, *The PBIS Tier Three Handbook*, *Building Behavior*, *The MTSS Start-Up Guide*, and *Behavior Solutions*, *SEL From a Distance*, and the first edition of *Don't Suspend Me!* Some of her recognitions include being named California Outstanding School Psychologist of the Year, Administrator of the Year, and Outstanding Faculty Publications and Service Award recipient; being recognized by the California Legislature Assembly for her work in social justice and equity; and receiving the inaugural Association of California School Administrators Exemplary Woman in Education Award in 2017 for her relentless work around equity in schools.

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John has written numerous articles, coauthored nine books, and is the cofounder of Hannigan Ed-Equity Group LLC.

John holds a doctorate in educational leadership from California State University, Fresno.

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# Introduction to the Second Edition

**T**he first edition of this book began with a quote: “A student struggling to read is not sent home and expected to return reading fluently, so why is it that a student struggling to behave is sent home and expected to return behaving decently?” This quote continues to guide our work in schools today. Since the publication of the first edition in 2017, we have presented and provided professional learning to thousands of educators throughout the nation to disrupt the inequities in school discipline. Schools have made tremendous progress changing the narrative of school discipline through this work but have been thrown a serious curveball with the COVID-19 pandemic shifting the priority structures in schools. As students returned to in-person instruction, their behavioral needs have intensified; the impact of trauma from the pandemic (isolation, loss of loved ones, parent loss of employment, increase of domestic violence and substance abuse) on students and teachers, as well as the increase in educator burnout, has resulted in some schools reverting back to traditional, exclusionary practices.

We felt an urgency to write this book to provide encouragement to continue this essential work now more than ever. We believe this work is about saving lives and communities and therefore needs to remain a priority. This second edition includes additional lessons learned from our implementation of this work over the years, strategies to increase ownership among staff, and over 25 additional alternative discipline forms and strategies.





# PART I

## The What and Why of Alternative Discipline That Works!





# Building a Case for Alternative Discipline

"A STUDENT STRUGGLING TO READ IS NOT SENT HOME AND EXPECTED TO RETURN READING FLUENTLY, SO WHY IS IT THAT A STUDENT STRUGGLING TO BEHAVE IS SENT HOME AND EXPECTED TO RETURN BEHAVING DECENTLY?"

The first known use and origin of the word *discipline* dates back to the 13th century from the Latin word *disciplina*, meaning teaching and learning. Today, some define discipline as training that corrects, molds, or perfects the mental faculties or moral character; others define discipline as a verb that means to punish in order to gain control or enforce obedience. While many would disagree on the meaning and purpose of discipline, it remains one of the most commonly stated reasons for not having enough time for effective implementation of school or classroom programs/initiatives. While true, however, using a reactive discipline approach actually takes more time in the long run than a preventive approach. Effective discipline should be designed to improve behavior, rather than dismissing it for a few days through suspension and hoping the student returns to school "fixed." This requires thinking beyond the traditional method of sending students home and hoping that either (a) their parents will teach them not to do it again, or (b) being home from school will teach them not to do it again. In fact, the research demonstrates the contrary. We will begin making our case by comparing the evolution of both academic and behavior systems in schools.

Prior to the Individuals with Disabilities Education Act (IDEA) of 2004, the traditional method of deciding whether a struggling student receives extra

time and support through special education was with the *discrepancy model*. Under the discrepancy model, action would not take place until there was a discrepancy between a student's expected achievement and their actual achievement. Simply put, a school had to wait for a student to fail before providing the supports necessary to accelerate learning. Under this model, as McCook (2006, p. 1) states, "It must be the child's fault, or the problem certainly must be the child. Why else would the child have such a discrepancy between expected achievement and actual achievement?" The "wait to fail" model produced a large number of students misidentified as requiring special education services and a disproportionate number of racial minority students misdiagnosed with a learning disability. The introduction of 2004 IDEA allowed schools to use the response to intervention (RTI) framework for identification purposes, which means only after students have failed responding to a series of timely, systematic, increasingly focused, and intensive research-based interventions will a student be considered for special education services. RTI allows schools to identify the kinds of support struggling students need and provide individualized support when it's needed.

Exclusionary discipline practices are equivalent to using the wait-to-fail approach in academics; both are reactionary, not preventive. Having an effective system of tiered supports in place (see the *PBIS Tier 1, 2, 3 Handbook Series* [Hannigan & Hauser, 2014; Hannigan & Hannigan, 2018a, 2018b] and the book *Behavior Solutions* [Hannigan et al., 2020]) coupled with an innovative response to students who misbehave (this book) does to behavior systems what 2004 IDEA and RTI were designed to do for academic systems.

The traditional mindset about student learning shifted from being the "child's fault" in a discrepancy model toward a belief that all students can and will learn. With this belief, every resource and support is exhausted to provide a student with the resources needed to support learning. However, when it comes to behavior, do we believe that every student can and will behave? Do we exhaust every resource and provide every strategy to support a student in their behavior, or do we use suspension as our only means to "teach" a student how to behave? Using suspension is the reactive wait-to-fail model for behavior. Is behavior RTI (preventive discipline) visible on your campus? Or does your system respond to behavior today with the same approach schools responded to academics 20 years ago?

Over the past few decades, methods of disciplining K–12 students have transformed significantly when compared to traditional practices, however, still not to the level it should be. Subsequently, the 2014 data findings from the U.S. Department of Education's Office for Civil Rights on School Discipline revealed:

- African American students are suspended and expelled at three times the rate of white students. On average, 5% of white students are suspended, compared to 16% of Black students.
- Students with disabilities are more than twice as likely to receive an out-of-school suspension (13%) than students without disabilities (6%).
- More than one out of four boys of color with disabilities (served by IDEA)—and nearly one in five girls of color with disabilities—receives an out-of-school suspension (U.S. Department of Education Office for Civil Rights, 2014).

Changes in state and federal policy have necessitated shifts in methods such as corporal punishment, zero tolerance, and use of exclusionary practices such as suspensions and expulsions toward creating positive behavioral environments. In analyzing over 25 years of research on discipline approaches, researchers found that out-of-school suspension and zero-tolerance approaches to discipline do not reduce or prevent misbehavior and actually correlate with lower achievement (Irvin et al., 2004; Losen, 2011; Mayer, 1995; Skiba & Peterson, 1999; Skiba & Rausch, 2006). In fact, this form of traditional discipline does not make the school feel safer and results in negative outcomes for the child and the community (Skiba & Peterson, 1999). Similarly, Balfanz and Boccanfuso (2007) found that students who were suspended and/or expelled were more likely to be held back a grade or drop out of school. Specifically, the greatest loss of instruction due to suspensions is in middle school and in both middle school and early high school grade levels, students who get suspended are even more likely to drop out of high school compared to students who have not been suspended (Balfanz & Fox, 2014; Rumberger & Losen, 2017). Losen and Martin (2018) found students of color and students with disabilities lose far more instruction than their peers even with federal law protections in place for districts to ensure due process and prevent unjust punishment. Unfortunately, this protection/safeguard is not officially triggered until after 10 days lost, contributing to the narrative of students with disabilities losing 22 more days per 100 enrolled compared to students without disabilities even with the protection of federal law (Losen & Martin, 2018).

Furthermore, the likelihood of being involved in the juvenile justice system is increased significantly for students addressed with a traditional discipline approach (Leone et al., 2003; Wald & Losen, 2003). We often hear, “the other students can’t learn with this student in my class!”; Perry and Morris (2014) found that higher levels of exclusionary discipline within schools over time generate collateral damage, negatively affecting the academic achievement of *non-suspended* students in punitive contexts. Chard et al. (1992) summarized discipline practices in education by stating that, “there is one burden that consumes more time, energy, and attention than any other . . . school discipline” (p. 19). Therefore, it is not a surprise that when problem behaviors occur in schools, common practice has been to react in a stringent manner, which has not been demonstrated to be successful for all (Chard et al., 1992).

Hattie’s (2018) *Visible Learning* meta-analysis that resulted in 250+ influences on student learning reveals an effect size of  $-0.20$  for school suspensions, which represents a negative (or reverse) effect on student learning. Of the 250+ influences, less than 5% had a negative effect and suspension is one of them.

Although there is an overwhelming abundance of evidence demonstrating the negative effects of suspension, it continues to be the most commonly used method of discipline throughout the nation. We understand choosing alternative forms of discipline will be more challenging and time-consuming in the beginning. Here are some common oppositional messages we hear as we present our approach on discipline. Do any of these messages sound familiar?

But . . .

*"I had to make an example out of him."*

*"I don't have time to do it the other way."*

*"I want my teachers to know I support them."*

*"We need to inconvenience the parents."*

*"I don't want the other parents to feel that nothing was done."*

*"We need a break from this student."*

*"Alternatives require more work and are more time-consuming."*

*"There is no way we have the time or staffing to do this."*

*"Why not just suspend?"*

When suspending a student (knowing full well that suspensions will not change behavior), what are the actual outcomes expected from the suspension? The statements above are excuses that dismiss a student's behavior for a few days, making it easier for the adults involved. The oppositional messages above can be grouped into three categories that "save."

### The Three Saves of Suspension

#### Save time:

*"I don't have time to do it the other way."*

*"There is no way we have the time or staffing to do this."*

#### Save face:

*"I don't want the other parents to feel that nothing was done."*

*"I want my teachers to know I support them."*

*"We need to inconvenience the parents."*

*"I had to make an example out of him."*

#### Save energy:

*"Alternatives require more work and are more time-consuming."*

*"We need a break from this student."*

Notice how everything being "saved" is for the benefit of adults and not the students at risk of failure. Students frequently suspended have an increased likelihood of dropping out of high school; a high school dropout will earn 35 cents for every dollar a college graduate earns and 60 cents for every dollar a high school graduate earns (OECD, 2014). High school dropouts are 63 times more likely to be incarcerated

(Breslow, 2012). California, for example, is expected to spend more than \$62,000 on each prison inmate—almost seven times the \$9,200 it will spend for each K–12 student (Hanson & Stipek, 2014). On average, each high school dropout costs taxpayers \$292,000 over that dropout’s lifetime (Breslow, 2012). Furthermore, female dropouts will live an average of 10 and a half fewer years than females who graduate from college. Male dropouts will live an average of 13 fewer years than males who graduate from college (Tavernise, 2012).

Knowing the negative outcomes suspensions produce, educators still use these oppositional messages as excuses that help them save time, save face, and save energy. Discipline practices need to shift from convenience for adults to saving lives and reshaping a student’s path toward a successful future.

If another opposition is that it is too time-consuming to use alternatives and easier to send a student home rather than teach them correct behavior, consider this: A typical suspension based on our collective experiences as site administrators takes approximately up to two hours of an administrator’s time (interviews, investigations, paperwork, phone calls, and meeting with parents, etc.). Suspensions do not correct the behavior and will likely repeat, leading to multiple two-hour occurrences. Using the suspendable incident as a teaching opportunity will reduce the recidivism of a repeated occurrence, consequently leading to fewer suspensions and significantly decreasing the amount of time spent disciplining. The Time Cost of Suspension visual below is an example of the cost of 30 suspensions a year or 50 suspensions a year at a school on administrators, teachers, and students. For the case of this example, let’s assume the average suspension day per student is two days (which is typical for average days assigned to students who receive a suspension).

Time Cost of Suspension		
	30 Suspensions a Year	50 Suspensions a Year
Administrator Time (i.e., investigation, communication, documentation) *2 hours per suspension	60 Hours	100 Hours
Teacher Time (i.e., documentation, student work preparation) *1 hour per suspension	30 Hours	50 Hours
Student Time (i.e., instructional time lost) *2 hours from day of incident and 14 hours for 2 days of suspension on average	480 Hours	800 Hours
Totals	570 Hours	950 Hours

If preventive and effective discipline is a priority, you will make it one of the central initiatives at your school. To make this work, it is critical to intentionally create a system designed to support alternative discipline. Here are seven actions to consider to successfully make time for alternative discipline:

**Communicate Beliefs about Discipline.** As educators, we approach instruction with the belief that every student can and will learn. With this belief, we exhaust every resource and support necessary to improve learning. As an administrator, you have to question your own beliefs about discipline. Do you believe every student can and will behave decently? Is every resource and strategy exhausted to support a student in their behavior, or is suspension used as the only means to “teach” a student how to behave? If you believe what you are currently doing is working, there is no compelling reason to change. If you do not believe in preventive discipline, it will not be an expectation nor a priority in your school.

**Invest in Preventive Response to Intervention (RTI) Systems for Both Academics and Behavior.** Invest in building your school staff’s understanding around creating effective systems for responding to students school-wide, targeted/at-risk groups, and individualized both in academics and behavior. Investing here will give you more time to focus on a preventive model rather than a reactive one. Initial best teaching and best classroom management will support approximately 80% of your students in both academics and behavior. It is also imperative to organize your school’s targeted/at-risk and individualized interventions for students who are not responding to the school-wide approach.

**Encourage Visibility and Active Supervision.** As an administrator, it is critical to be out of your office and visible to students and staff to build effective relationships and make meaningful connections with students. Active supervision requires an intentional focus on movement, scanning, and positive interactions during supervision; this is essential and needs to be modeled by the administrator. Taking the time to train your staff on visibility and active supervision will save you the time of responding to behavior incidents due to deficiencies in supervision from staff.

**Invest in Gaining Faculty Commitment and Ownership.** Take time to educate your staff on alternative discipline approaches. Make it a priority to share school behavior data, gather input from the staff, and work with staff on discipline so they feel part of the process. Share effective discipline success stories with the staff. If you take the time to do this and make yourself available to have difficult ongoing conversations around beliefs, you will see more ownership with staff when handling minor discipline and increased buy-in on major (administrator-handled) discipline. Communication is also key for staff to understand the logic behind alternative discipline. Discipline will become a team effort in supporting a student, rather than something only executed and monitored by an administrator.



**Create and Nurture a Behavior Team.** It is critical for every school to have a behavior team (i.e., PBIS team, Leadership Team) designed to set behavior expectations and goals, to establish and monitor behavior interventions, and to support preventive systems work. An administrator who provides a team the opportunity to meet on a regular basis to discuss school-wide, targeted/small group, and individualized behavior data and trends will benefit. This allows for data to be used to provide interventions for students by name, by need—instead of after they’ve escalated to the next level of discipline. Make sure the social-emotional experts on campus, such as a school counselor or school psychologist, are an active part of the behavior team. Designate this time with your behavior team; use a monitoring tool to ensure data are used to identify and monitor the progress of focus students. The emphasis here is to get to the students before they get to you.

**Create a Toolkit of Effective Discipline.** Organize preventive discipline ideas in a toolkit for future reference. As you conduct discipline in this manner, you will begin using a set of actions you tend to assign; therefore, when you have another similar incident, you can reference your toolkit to help save time. The alternatives in this book are designed to give options and examples of alternative forms of discipline used to correct misbehavior. This book will change your thinking about discipline. As you see how students respond to the alternatives provided, you will begin to innovate and think of your own new methods aligned to this framework to support students.

**Support a System and Philosophy for Alternatives.** Make sure the alternative discipline you assign is implemented with fidelity and effectively communicated to all stakeholders. Understand that establishing this will require time and human capital to implement and monitor with success. Although it may be challenging to allocate so many resources for one student, the ultimate goal is to help the student learn and change their behavior. Without an intentional focus on alternatives, the student will continue taking away time from your staff throughout the school year with continuing behavior challenges, since the function of the student’s behavior was never addressed. Teaching desired outcomes through alternatives to suspension will reduce the frequency of repeat offenses, thus creating less time dealing with discipline than using suspension alone.